

## Message Text

SECRET

PAGE 01 STATE 010979  
ORIGIN SS-15

INFO OCT-01 ISO-00 SSO-00 /016 R

66011

DRAFTED BY: S/S-O: DCAMP

APPROVED BY: S/S-O: DCAMP

-----015457 141057Z /13

O 141012Z JAN 78

FM SECSTATE WASHDC

TO AMCONSUL JERUSALEM NIACT IMMEDIATE

S E C R E T STATE 010979

EXDIS

FOLLOWING REPEAT TEHRAN 442 SENT ACTION SECSTATE TEL AVIV CAIRO  
USUN JAN 13.

QUOTE S E C R E T TEHRAN 0442

EXDIS

FOR THE SECRETARY FROM SULLIVAN

E.O. 11652: GDS

TAGS: PBOV UX UN

SUBJ: WALDHEIM REPLY TO SECRETARY AND UN SPOKESMAN STATEMENT

REF: STATE 7101

1. ON EVENING JAN 13, WALDHEIM GAVE ME LETTER TO YOU, TOGETHER  
WITH TEXT OF ANNOUNCEMENT HE WILL MAKE IN JERUSALEM  
MEETING. HE SAID THAT ANNOUNCEMENT WILL BE PUT OUT ABOUT  
3:30 PM NEW YORK TIME JAN 13.

2. IN HANDING ME LETTER, WALDHEIM SAID IT WAS MAXIMUM  
SECRET

SECRET

PAGE 02 STATE 010979

HE COULD DO. HE STRESSED THAT GEN SIILASVUO WILL BE  
IN THE CONFERENCE ROOM AS AN OBSERVER, BUT  
THAT HE WOULD NOT SIT AT TABLE OR MAKE ANY INTERVENTIONS.  
WALDHEIM ASKED FOR U.S. ASSISTANCE IN HAVING ISRAELIS  
PROVIDE APPROPRIATE SEATING FOR HIM TO ACT AS AN  
OBSERVER.

3. WALDHEIM ALSO APOLOGIZED FOR SHORTNESS OF TIME INVOLVED IN PUBLICATION OF STAMENT. HE SAID HE HAD INTENDED TO PUT IT OUT TOMORROW, BUT WAS REMINDED THAT TOMORROW IS JEWISH SABBATH. HE SAID THAT BILL BUFFUM IN NEW YORK WAS COMPLETELY AU COURANT AND COULD ANSWER ANY QUESTIONS.

4. TEXT OF LETTER FOLLOWS:

QUOTE

DEAR CY,

THANK YOU FOR YOUR LETTER OF 10 JANUARY. I APPRECIATE THE THOUGHT YOU HAVE GIVEN TO THE PROBLEM OF UN PARTICIPATION IN THE JERUSALEM MEETING OF THE POLITICAL COMMITTEE AND FOR YOUR UNDERSTANDING OF THE INEVITABLY VERY DELICATE POSITION OF THE SECRETARY-GENERAL IN THIS MATTER. IN ORDER TO BE SURE THAT WE UNDERSTAND EACH OTHER FULLY, I FEEL THAT I SHOULD RESPOND TO THE VARIOUS POINTS YOU HAVE MADE.

I THINK WE AGREE THAT MY PRESENCE IN JERUSALEM WOULD NOT BE APPROPRIATE. I HAVE NO MANDATE TO PARTICIPATE IN SUCH A MEETING, AND IN ANY CASE I DO  
SECRET

SECRET

PAGE 03 STATE 010979

NOT SEE WHAT ROLE I COULD, OR SHOULD, PLAY IN IT AT THE PRESENT STAGE.

AS FAR AS SOME OTHER FORM OF REPRESENTATION IS CONCERNED, I FULLY RECOGNIZE THAT A COMPLETELY NEGATIVE RESPONSE TO THE INVITATION WOULD BE MISUNDERSTOOD AND MIGHT ALSO POSSIBLY CONSTITUTE A SETBACK TO THE NEGOTIATING PROCESS.

CERTAINLY MY DIFFICULTIES ABOUT THE RESPONSE TO THIS INVITATION ARE IN NO SENSE A CRITICISM OF PRESIDENT SADAT'S INITIATIVE, WHICH, AS YOU MAY KNOW, I HAVE FREQUENTLY AND PUBLICLY PRAISED. THEY SPRING RATHER FROM THE NATURE AND AUTHORITY OF THE SECRETARY-GENERALSHIP AND THE HEATED CONTROVERSY WHICH HAS ARISEN OVER THE MOST RECENT DEVELOPMENTS IN THE MIDDLE EAST. THE SECRETARY-GENERAL CANNOT IGNORE THE POINT OF VIEW OF AN IMPORTANT SEGMENT OF THE MEMBERSHIP ON AN IMPORTANT POLITICAL QUESTION - A GROUP WHICH INCLUDES IN THIS CASE ONE OF THE TWO CO-CHAIRMEN OF THE GENEVA CONFERENCE. NOR IS IT PRODUCTIVE FOR HIM TO TAKE INDEPENDENT ACTIONS ON A MATTER BEFORE THE SECURITY COUNCIL WITHOUT HAVING

AN ADEQUATE MANDATE. IF HE DOES THIS, HE IS LIKELY TO BE CHALLENGED AND TO FIND HIMSELF ON VERY WEAK CONSTITUTIONAL GROUND. MOREOVER THE RESULTING CONTROVERSY, AS WE KNOW FROM BITTER EXPERIENCE, TENDS SERIOUSLY TO COMPLICATE EFFORTS TO SOLVE THE PROBLEM AT HAND.

I SENT GENERAL SIILASVUO TO CAIRO IN THE FULL KNOWLEDGE THAT MY DECISION WOULD BE CRITICISED IN SOME QUARTERS, AS INDEED IT WAS. I FELT JUSTIFIED IN DOING THIS BECAUSE ALL THE PARTIES AND THE TWO CO-CHAIRMEN HAD BEEN INVITED TO THE CAIRO CONFERENCE AND BECAUSE IT WAS A PLENARY MEETING SPECIFICALLY CALLED TO DISCUSS THE PROCEDURE FOR PREPARING THE GENEVA CONFERENCE.

SECRET

SECRET

PAGE 04 STATE 010979

THE POLITICAL COMMITTEE IS ONE OF TWO SUBSTANTIVE WORKING GROUPS SET UP FOR THE PURPOSE OF SUBSTANTIVE NEGOTIATIONS BETWEEN TWO OF THE PARTIES. AS SUCH, IT HAS BEEN STRONGLY CRITICISED BY SOME OF THE OTHER PARTIES TO THE MIDDLE EAST PROBLEM. IN ANY CASE AND IN ANY CIRCUMSTANCES THE SECRETARY-GENERAL IS NOT IN A POSITION TO PLAY AN ACTIVE ROLE IN SUCH SUBSTANTIVE NEGOTIATIONS WITHOUT A SPECIFIC MANDATE FROM THE SECURITY COUNCIL. FOR REASONS I HAVE STATED BEFORE, AND WITH WHICH I BELIEVE YOU AGREE, I DO NOT THINK IT WOULD BE HELPFUL FOR ME TO SEEK SUCH A MANDATE IN THE PRESENT CIRCUMSTANCES. I HOPE A SOLUTION WHICH WILL BOTH MEET YOUR PREOCCUPATIONS AND ALSO, I HOPE, AVOID A PUBLIC CHALLENGE IN THE SECURITY COUNCIL. WHILE IT IS CERTAINLY TRUE AS YOU SAY, THAT THE PRESENT TALKS HAVE RECEIVED WIDE SUPPORT IN THE WORLD AT LARGE, THAT SUPPORT IS NOT UNANIMOUS, AND AMONG THE OPPOSITION THERE ARE GOVERNMENTS WHOSE VIEWS I, AS SECRETARY-GENERAL OF THE UN, CANNOT IGNORE.

HOWEVER, I AM ANXIOUS TO FIND A SOLUTION TO THE PROBLEM WHICH WILL ASSIST THE PEACE-MAKING PROCESS AND DEMONSTRATE CONFIDENCE IN PRESIDENT SADAT'S COURAGEOUS INITIATIVE. NATURALLY, I AM ALSO ANXIOUS TO TAKE FULL ACCOUNT OF PRESIDENT CARTER'S AND YOUR VIEWS IN THIS MATTER.

I HAVE THEREFORE REVISED ONCE AGAIN THE STATEMENT WHICH I PROPOSE TO MAKE ON THIS MATTER AND I ATTACH A COPY TO THIS LETTER. AS YOU WILL SEE, THIS BROADENS THE ROLE OF GENERAL SIILASVUO, AND I PROPOSE TO INSTRUCT HIM TO BE PRESENT AT MEETINGS OF THE COMMITTEE, ALTHOUGH HE WILL NOT BE A PARTICIPANT AT THE TABLE, BUT WILL

SECRET

SECRET

PAGE 05 STATE 010979

FOLLOW THE PROCEEDINGS AS AN OBSERVER.

I HOPE THAT YOU WILL UNDERSTAND THAT THIS IS AS FAR AS I CAN POSSIBLY GO. IN FACT, I HAVE NO DOUBT THAT THESE ARRANGEMENTS WILL BE EVEN MORE STRONGLY ATTACKED BY THOSE WHO HAVE ALREADY OPPOSED THE PRESENCE OF A UN REPRESENTATIVE IN CAIRO.

I WOULD BE MOST GRATEFUL IF YOU WOULD DO YOUR BEST TO ENSURE THE UNDERSTANDING AND CO-OPERATION OF THE OTHER MEMBERS OF THE POLITICAL COMMITTEE IN GIVING EFFECT TO THIS ARRANGEMENT.

WITH WARM REGARDS,  
(SIGNED) KURT WALDHEIM

UNQUOTE.

5. TEXT OF STATEMENT FOLLOWS:

QUOTE

STATEMENT BY UN SPOKESMAN

THE SECRETARY GENERAL IS CONTINUING TO FOLLOW WITH THE CLOSEST INTEREST CURRENT EFFORTS TO ACHIEVE PROGRESS TOWARD A SOLUTION IN THE MIDDLE EAST.

IT WILL BE RECALLED THAT THE SECRETARY-GENERAL DESIGNATED LT. GEN. SIILASVUO, CHIEF CO-ORDINATOR OF U.N. PEACE-KEEPING OPERATIONS IN THE MIDDLE EAST, TO BE PRESENT AT THE CAIRO PLENARY MEETING IN PREPARATION FOR THE GENEVA CONFERENCE SO AS TO KEEP HIM INFORMED OF CURRENT DEVELOPMENTS IN MIDDLE EAST NEGOTIATIONS.

THE CAIRO CONFERENCE HAS NOW SPLIT UP INTO TWO

SECRET

SECRET

PAGE 06 STATE 010979

WORKING COMMITTEES, ONE IN JERUSALEM AND ONE IN CAIRO. THE SECRETARY-GENERAL HAS BEEN INVITED EITHER TO ATTEND OR TO SD REPRESENTATIVE TO THE POLITICAL COMMITTEE IN JERUSALEM. THE SECRETARY-GENERAL WILL NOT HIMSELF BE PRESENT AT THIS MEETING.

TAKING INTO ACCOUNT THESE NEW WORKING ARRNGEMENTS

AND HAVING IN MIND THE EXISTING INVOLVEMENT OF THE UNITED NATIONS IN PEACE-KEEPING IN THE MIDDLE EAST, THE SECRETARY-GENERAL WILL INSTRUCT GENERAL SIILASVUO, WHOSE HEADQUARTERS IS IN GOVERNMENT HOUSE, JERUSALEM, TO FOLLOW THE PROCEEDINGS OF THE POLITICAL COMMITTEE. FOR THIS PURPOSE GENERAL SIILASVUO WILL BE INSTRUCTED TO RECEIVE INFORMATION FROM THE PARTIES CONCERNING THE NEGOTIATIONS, AND PARTICULARLY WITH REGARD TO ANY MATTERS DIRECTLY AFFECTING THE UNITED NATIONS. HE WILL BE INSTRUCTED TO TRANSMIT RELEVANT INFORMATION TO THE SECRETARY-GENERAL SO THAT HE IN TURN MAY KEEP THE COMPETENT ORGANS OF THE UNITED NATIONS INFORMED AS APPROPRIATE.

UNQUOTE.

6. WALDHEIM PARTY LEAVES TOMORROW MORNING FOR CYPRUS.  
SULLIVAN UNQUOTE VANCE

SECRET

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TEXT, DIPLOMATIC COMMUNICATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 14 jan 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE010979  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** O: DCAMP  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780022-0101  
**Format:** TEL  
**From:** STATE  
**Handling Restrictions:**  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780162/aaaacaka.tel  
**Line Count:** 242  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 79a263e3-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN SS  
**Original Classification:** SECRET  
**Original Handling Restrictions:** EXDIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** EXDIS  
**Reference:** 78 STATE 7101  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 24 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3773476  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** WALDHEIM REPLY TO SECRETARY AND UN SPOKESMAN STATEMENT  
**TAGS:** PBOR, XF, UN, (WALDHEIM, KURT)  
**To:** JERUSALEM  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/79a263e3-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014